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Chair's Proposed Draft Text on the Outcome of the Work of the Ad Hoc Working Group on Long Term Cooperative Action under the Convention

**Version 11/12/09
08:30 am**

In this draft text, the outcome of the work of the Ad Hoc Working Group on Long Term Cooperative Action under the Convention is envisaged as a package consisting of a core decision and thematic decisions further elaborating enhanced action for the full, effective and sustained implementation of the Convention.

This draft of a possible core decision is presented with the intent of facilitating progress in the Ad Hoc Working Group on Long Term Cooperative Action under the Convention negotiations toward a comprehensive and balanced outcome. The draft is not intended to prejudge the results of these negotiations or the form and legal nature of the agreed outcome to be adopted by the Conference of the Parties in accordance with the Bali Action Plan.

In its references to the Kyoto Protocol, this draft text assumes the adoption of a second commitment period under the Protocol.

Titles are included solely to assist the reader.

[The Conference of the Parties,

Recalling the Bali Action Plan (decision 1/CP.13) adopted by the Conference of the Parties at its thirteenth session, and recognizing the need for long-term cooperative action among all Parties to enable the full, effective and sustained implementation of the Convention now, up to and beyond 2012 in order to achieve its ultimate objective,

Guided by the ultimate objective of the Convention, as stated in its Article 2,

Recalling the principles, provisions and commitments set forth in the Convention, in particular the provisions of Article 3,

Having noted decision -/CMP.5 on further commitments for Parties included in Annex I to the Convention that are also Parties to the Kyoto Protocol,

Having considered the work of the Ad Hoc Working Group on Long Term Cooperative Action under the Convention pursuant to paragraph 2 of decision 1/CP.13,

[To be elaborated: additional preambular text on shared vision]

A shared vision for long-term cooperative action

Agrees that

1. In strengthening the implementation of the Convention, the Parties' shared vision, including a long-term global goal for emission reductions, shall guide and enhance the full, effective and sustained implementation of the Convention in a balanced and comprehensive manner by addressing

DRAFT

-2 -

mitigation, adaptation, technology development and transfer, financing and capacity-building in an integrated manner;

2. *[To be elaborated: The shared vision for long-term cooperative action covering the building blocks of the Bali Action Plan;]*

3. A long-term aspirational and ambitious global goal for emission reductions, as part of the shared vision for long-term cooperative action, should be based on the best available scientific knowledge and supported by medium-term goals for emission reductions, taking into account historical responsibilities and an equitable share in the atmospheric space;

Accordingly:

- (a) Parties shall cooperate to avoid dangerous climate change, in keeping with the ultimate objective of the Convention, recognizing [the broad scientific view] that the increase in global average temperature above pre-industrial levels ought not to exceed [2°C][1.5°C];
- (b) Parties should collectively reduce global emissions by at least [50] [85] [95] per cent from 1990 levels by 2050 and should ensure that global emissions continue to decline thereafter;
- (c) Developed country Parties as a group should reduce their greenhouse gas emissions by [75–85] [at least 80–95] [more than 95] per cent from 1990 levels by 2050;

4. Parties should cooperate in achieving the peaking of global and national emissions as soon as possible, recognizing that the time frame for peaking will be longer in developing country Parties and bearing in mind that social and economic development and poverty eradication are the first and overriding priorities of developing country Parties and that low-emission development is indispensable to sustainable development;

5. *[To be elaborated: a long-term goal for financing;]*

6. *[To be elaborated: provision on trade measures (reference to Art. 3, paragraph 5 of the Convention);]*

7. Consistent with the provisions of the Convention, in particular its Article 7, paragraph 2(a), Parties shall periodically review the implementation of the Convention and overall progress towards its ultimate objective, in the light of the best available scientific knowledge and taking into account changes in national circumstances and efforts made on mitigation and adaptation, observed impacts of climate change and the precautionary principle, and with the avoidance of damage to least developed countries and small island developing States as a primary benchmark for the assessment.

8. The review shall be comprehensive and include an evaluation and possible update of the long-term global goal for emission reductions as well as of the adequacy of commitments and actions and shall lead to appropriate actions being taken. The first comprehensive review shall take place in 2016 and shall be informed by the findings of the fifth Assessment Report of the Intergovernmental Panel on Climate Change;

Enhanced action on adaptation and its associated means of implementation

[To be elaborated: Enhanced action on adaptation and its associated means of implementation]

Decides

9. To establish pursuant to decision -/CP.15 (Enhanced Action on Adaptation):
 - (a) A comprehensive Adaptation [Framework][Programme] to guide adaptation action for all Parties;
 - (b) An [Adaptation Committee] [Subsidiary Body on Adaptation];

Agrees that

10. Developed country Parties shall provide adequate, predictable and sustainable financial resources, technology and capacity-building to support the implementation of adaptation action in developing country Parties;

Enhanced action on mitigation and its associated means of implementation

Nationally appropriate mitigation commitments or actions by developed country Parties

Agrees that

11. Developed country Parties shall undertake, individually or jointly, legally binding nationally appropriate mitigation commitments or actions, [including][expressed as] quantified economy-wide emission reduction objectives with a view to reducing the collective greenhouse gas emissions of developed country Parties by at least [25–40] [in the order of 30] [40] [45] per cent from 1990 levels by 2020;

12. Developed country Parties shall prepare low-emission plans for long-term emission reductions so as to contribute to the achievement of the objective set out in paragraph 3 above;

13. The efforts of developed country Parties to reduce their greenhouse gas emissions shall be comparable in legal form, magnitude of effort and provisions for measuring, reporting and verification, and shall take into account their national circumstances and historical responsibilities;

14. Developed country Parties' quantified economy-wide emission reduction objectives shall be formulated as a percentage reduction in greenhouse gas emissions for the period [from 2013 to 2020] compared to 1990 or another base year adopted under the Convention;

15. For those Annex I Parties that are Parties to the Kyoto Protocol, the quantified economy-wide emission reduction objectives shall be those adopted for the second commitment period under the Kyoto Protocol inscribed in Annex B of the Kyoto Protocol as amended and also listed in appendix I to this decision; for other Annex I Parties, the agreed quantified emission reduction objectives shall be those listed in appendix I to this decision;

Agrees that

16. Developed country Parties shall achieve their quantified economy-wide emission reduction objectives [primarily] through domestic efforts;

17. The role of land use, land-use change and forestry in meeting quantified economy-wide emission reduction objectives shall be in accordance with guidelines to be adopted by the Conference of the Parties;

18. Nationally appropriate mitigation commitments or actions by developed country Parties shall be measured, reported and verified in accordance with existing and any further guidelines adopted by the Conference of Parties, taking into account the relevant provisions under the Kyoto Protocol;

19. Principles, modalities, rules and guidelines to promote compliance with commitments by developed country Parties shall be developed;

Nationally appropriate mitigation actions by developing country Parties

Agrees that

20. Developing country Parties shall undertake nationally appropriate mitigation actions, enabled and supported by finance, technology and capacity-building provided by developed country Parties, may undertake autonomous mitigation actions, together aimed at achieving a substantial deviation in emissions [in the order of 15–30 per cent by 2020] relative to those emissions that would occur in the absence of enhanced mitigation, and prepare low-emission development plans, recognizing that the extent of enhanced mitigation by these countries depends on the level of available support;

Takes note of

21. Information on enhanced mitigation actions by developing country Parties, as contained in appendix II to this decision;

Decides

22. To establish a mechanism pursuant to decision --/CP.15 ([Mechanism to Record Mitigation Actions and Facilitate Matching of Support]):

- (a) To record nationally appropriate mitigation actions, supported and enabled by finance and technology, [and autonomous mitigation actions][in a registry][in a national schedule];
- (b) To facilitate matching of support through the financial mechanism, bilateral and multilateral sources to nationally appropriate mitigation action seeking support;

Agrees that

23. National communications, including greenhouse gas inventories, shall be prepared by developing country Parties and submitted to the Conference of the Parties every [X] years, with flexibility for the least developed countries and small island developing States, in accordance with revised guidelines to be adopted by the Conference of the Parties;

24. Information on [planned and implemented] mitigation actions of developing country Parties shall be provided through national communications and shall be [assessed at the national level] [considered in a [review][consultative] process under the Convention], in accordance with guidelines to be adopted by the Conference of the Parties;

25. Nationally appropriate mitigation actions supported by finance, technology and capacity-building, shall be subject to measurement, reporting and verification in accordance with guidelines to be adopted by the Conference of the Parties;

26. Developing country Parties may undertake mitigation actions, including those that are supported, in the forest sector by reducing emissions from deforestation, reducing emissions from forest degradation, conservation of forest carbon stocks, sustainable management of forest and enhancement of forest carbon stocks; these actions shall be measured and reported in accordance with decision -/CP.15 (REDD plus) and further decisions to be adopted by the Conference of Parties;

27. Enabling activities, such as preparation and elaboration of low-emission development plans, preparation of national communications and greenhouse gas inventories, and planning and

elaboration of nationally appropriate mitigation actions, and related capacity-building, carried out by developing country Parties, shall be supported on the basis of the agreed full costs;

28. Developed country Parties shall provide new and additional financial resources and technology and institutional capacity-building support for nationally appropriate mitigation actions on the basis of agreed full incremental costs, in accordance with Article 4, paragraphs 3, 5 and 7 and Article 11, paragraph 5, of the Convention;

Other aspects of mitigation

Decides

29. To [establish] [provide for] a forum to consider actions to address the impact of the implementation of response measures on Parties referred to in Article 4, paragraphs 8, of the Convention, in accordance with guidance to be agreed by the Conference of the Parties;

Agrees that

30. *[To be elaborated: various approaches, including opportunities to use markets, to enhance the cost-effectiveness of, and to promote, mitigation actions;]*

31. *[To be elaborated: general aspects of cooperative sectoral approaches;]*

32. *[To be elaborated: policy approaches and measures to limit and reduce greenhouse gas emissions from aviation and marine bunker fuels;]*

33. *[To be elaborated: agricultural programme;]*

34. *[To be elaborated: near-term opportunities for mitigation;]*

Enhanced action on the provision of financial resources and investment

Agrees that

35. The financial mechanism under Article 11 of the Convention shall be further operationalized to ensure full and effective implementation of the Convention, in particular commitments contained in Article 4, paragraph 3, 4, 5, 8 and 9, and in the context of Article 4, paragraph 7;

36. Scaled-up, predictable, new and additional, and adequate funding shall be provided to developing country Parties, in accordance with Articles 4, paragraphs 3, 4, 5, 8 and 9 of the Convention, to enable and support enhanced action on mitigation, including *REDD plus*, adaptation, technology development and transfer and capacity-building, for enhanced implementation of the Convention after 2012;

37. The main source of funding through the financial mechanism shall be new and additional financial resources provided by developed country Parties;

38. Private-sector financing and other innovative sources of funding shall complement the provision of public financial resources;

39. [Developed country Parties][All Parties, except least developed countries,] shall, beginning in 2013, provide resources based on an [assessed][indicative] scale of contributions] to be adopted by the Conference of the Parties];

Decides

DRAFT

-6 -

40. To [establish] [define] an [X] body, which shall [work under the [guidance [and authority] of and] be accountable to the Conference of the Parties, [to implement the policies, programme priorities and eligibility criteria of the financial mechanism], pursuant to decision --/CP.15 (Finance);

41. Option 1: [To establish, under the financial mechanism, [a] fund[s] as an operating entity pursuant to Article 11 of the Convention with specialized funding windows;

Option 2: [To establish [, through the [X] body,] [Y] fund with specialized funding windows under the financial mechanism;

42. That the Conference of the Parties shall enter into an arrangement with the [Z], serving as an operating entity of the [fund with specialized funding windows] in accordance with Article 11, paragraph 3, of the Convention;

Agrees that

43. The Conference of the Parties shall adopt provisions to measure, report and verify the support provided for enhanced action by developing country Parties;

Takes note of

44. Individual pledges by developed country Parties to provide new and additional resources amounting to [XX] for the period 2010 - 2012, as contained in appendix III, to enable and support enhanced action on mitigation, including REDD plus, adaptation, technology development and transfer, and capacity building, in developing country Parties;

Enhanced action on development and transfer of technology

Decides

45. To establish a Technology Mechanism pursuant to decision -/CP.15 (Technology) to accelerate technology development and transfer in support of action on adaptation and mitigation that will be guided by a country-driven approach, consisting of:

- (a) [An Executive Body on Technology][A Technology Action Committee] in accordance with terms of reference to be adopted by the Conference of the Parties;
- (b) A Consultative Network for Climate Technology to be supported by regional technology centres to support and accelerate the diffusion of environmentally sound technologies for mitigation and adaptation through the provision of technical assistance to support action on adaptation and mitigation in developing country Parties;

Enhanced action on capacity-building

Agrees that

46. Financial support shall be provided for capacity-building actions pursuant to decision -/CP.15 (Capacity Building).

[To be elaborated: Arrangements and timelines for further work to give effect to the provisions of this draft text]

DRAFT

- 7 -

Appendices

[to be elaborated]

- I. Nationally appropriate mitigation commitments or actions by developed country Parties
- II. Nationally appropriate mitigation actions by developing country Parties
- III. Pledges by developed country Parties to provide new and additional financial resources for the period 2010 - 2012]

